Consolidated Financial Statements of

# THE CORPORATION OF THE TOWN OF WHITCHURCH-STOUFFVILLE

And Independent Auditor's Report thereon

Year ended December 31, 2022



KPMG LLP Vaughan Metropolitan Centre 100 New Park Place, Suite 1400 Vaughan ON L4K 0J3 Canada Tel 905-265-5900 Fax 905-265-6390

#### INDEPENDENT AUDITOR'S REPORT

To the Mayor and Councillors of The Corporation of the Town of Whitchurch-Stouffville

#### **Opinion**

We have audited the consolidated financial statements of The Corporation of the Town of Whitchurch-Stouffville (the Entity), which comprise:

- the consolidated statement of financial position as at December 31, 2022
- the consolidated statement of operations and accumulated surplus for the year then ended
- the consolidated statement of changes in net financial assets for the year then ended
- the consolidated statement of cash flows for the year then ended
- and notes to the consolidated financial statements, including a summary of significant accounting policies

(Hereinafter referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the consolidated financial position of the Entity as at December 31, 2022, and its consolidated results of operations, its consolidated changes in net financial assets and its consolidated cash flows for the year then ended in accordance with Canadian public sector accounting standards.

#### Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards. Our responsibilities under those standards are further described in the "Auditor's Responsibilities for the Audit of the Financial Statements" section of our auditor's report.

We are independent of the Entity in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada and we have fulfilled our other ethical responsibilities in accordance with these requirements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.



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#### Other Matter - Comparative Information

The financial statements for the year ended December 31, 2021 were audited by another auditor who expressed an unmodified opinion on those financial statements on June 22, 2022.

### Responsibilities of Management and Those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Entity's ability to continue as a going concern, disclosing as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Entity or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Entity's financial reporting process

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion.

Reasonable assurance is a high level of assurance but is not a guarantee that an audit conducted in accordance with Canadian generally accepted auditing standards will always detect a material misstatement when it exists.

Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

As part of an audit in accordance with Canadian generally accepted auditing standards, we exercise professional judgment and maintain professional skepticism throughout the audit.



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#### We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion.
  - The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Entity's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Entity's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Entity to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Communicate with those charged with governance regarding, among other
  matters, the planned scope and timing of the audit and significant audit findings,
  including any significant deficiencies in internal control that we identify during our
  audit.



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 Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the group Entity to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

Chartered Professional Accountants, Licensed Public Accountants

Vaughan, Canada

KPMG LLP

June 21, 2023

Consolidated Statement of Financial Position

December 31, 2022, with comparative information for 2021

	2022	2021
Financial assets		
Cash (note 2) Portfolio investments (note 3)	\$ 37,605,639 84,087,475	\$ 34,285,346 73,818,832
Taxes receivable Accounts receivable	16,271,871 9,709,162	14,827,794 7,434,961
	147,674,147	130,366,933
Financial liabilities		
Accounts payable and accrued liabilities Deferred revenue - obligatory reserve funds (note 4) Other deferred revenue	15,463,915 44,913,004 702,098	12,544,254 38,997,013 2,926,106
Developer and other deposits Employee benefits payable (note 5)	25,587,947 4,091,381	22,992,321 2,820,350
Long-term liabilities (note 7)	26,732,630 117,490,975	 28,572,398 108,852,442
Net financial assets	30,183,172	21,514,491
Non-financial assets		
Inventory Prepaid expenses	137,318 361,431	149,154 214,203
Tangible capital assets (note 9)	320,845,425 321,344,174	 321,753,251 322,116,608
Accumulated surplus (note 8)	\$ 351,527,346	\$ 343,631,099

Commitments and contingencies (note 12)

See accompanying notes to consolidated financial statements.

On behalf of the Mayor and Council:

Treasurer

Deputy Treasurer

Consolidated Statement of Operations and Accumulated Surplus

Year ended December 31, 2022, with comparative information for 2021

		2022		2022		2021
		Budget		Actual		Actual
		(note 13)				
B						
Revenue:						
Property taxation (note 10)	\$	37,939,020	\$	37,790,070	\$	36,811,190
Taxation from other governments						
(note 10)		328,630		332,568		340,249
User fees, licenses and fines		32,137,060		36,776,015		30,356,442
Government grants		2,173,990		3,768,150		4,570,285
Investment income		589,460		1,321,643		646,279
Penalties and interest on taxes		1,400,000		2,178,231		1,971,345
Developer contributions		2,128,020		5,013,818		4,008,300
Contributed tangible capital assets		_		2,441,005		6,093,968
Donations and other		538,740		787,739		899,609
		77,234,920		90,409,239		85,697,667
Expenses:						
General government		11,788,700		13,566,546		11,277,516
Protection to persons and property		9,156,593		9,238,796		8,362,737
Transportation services		13,979,990		15,354,437		13,403,961
Environmental services		16,746,715		17,250,947		16,331,974
Recreational and cultural services		20,885,631		21,339,968		17,901,942
Planning and development		5,164,006		5,762,298		
Tianning and development						4,392,294
		77,721,635		82,512,992		71,670,424
Annual surplus (deficit)		(486,715)		7,896,247		14,027,243
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Accumulated surplus, beginning of year		343,631,099		343,631,099		329,603,856
Accumulated surplus, end of year	<b>*</b>	343,144,384	\$	351,527,346	Φ.	343,631,099
Accumulated surplus, ellu oi year	φ	575, 144,564	Ψ	551,521,546	Φ	343,031,099

See accompanying notes to consolidated financial statements.

Consolidated Statement of Changes in Net Financial Assets

Year ended December 31, 2022, with comparative information for 2021

	2022	2022	2021
	Budget	Actual	 Actual
	(note 13)		
Annual surplus (deficit)	\$ (486,715)	\$ 7,896,247	\$ 14,027,243
Purchase of tangible capital assets Contributed tangible capital assets	(16,757,050)	(10,418,608) (2,441,005)	(5,836,044) (6,093,968)
Amortization of tangible capital assets	13,692,843	13,692,843	13,588,990
Proceeds from sale of tangible capital assets	-	86,503	94,676
Gain on sale of tangible capital assets		(11,907)	(58,447)
	(3,064,207)	907,826	1,695,207
Increase in prepaid expenses	_	(147,228)	(65,747)
Purchase of inventories and supplies	_	(1,043,289)	(688,343)
Use of inventories and supplies		1,055,125	654,105
	_	(135,392)	(99,985)
Change in net financial assets (debt)	(3,550,922)	8,668,681	15,622,465
Net financial assets, beginning of year	21,514,491	21,514,491	5,892,026
Net financial assets, end of year	\$ 17,963,569	\$ 30,183,172	\$ 21,514,491

See accompanying notes to consolidated financial statements.

Consolidated Statement of Cash Flows

Year ended December 31, 2022, with comparative information for 2021

	2022	2021
Cash provided by (used in):		
Operating activities:		
Annual surplus	\$ 7,896,247	\$ 14,027,243
Items not involving cash:		
Amortization of tangible capital assets	13,692,843	13,588,990
Gain on sale of tangible capital assets	(11,907)	(58,447)
Contributed tangible capital assets	(2,441,005)	(6,093,968)
	19,136,178	21,463,818
Change in non-cash operating items:		
Taxes receivable	(1,444,077)	(3,528,272)
Accounts receivable	(2,274,201)	39,611
Property held for re-sale	_	132,193
Accounts payable and accrued liabilities	2,919,661	(5,329,772)
Deferred revenue - obligatory reserve funds	5,915,991	16,869,033
Other deferred revenue	(2,224,008)	(534,042)
Developer and other deposits	2,595,626	3,775,386
Employee benefits and other liabilities	1,271,031	507,688
Inventory	11,836	(34,238)
Prepaid expenses	 (147,228)	 (65,747)
	25,760,809	33,295,658
Capital activities:		
Purchase of tangible capital assets	(10,418,608)	(5,836,044)
Proceeds on sale of tangible capital assets	86,503	94,676
	(10,332,105)	(5,741,368)
Financing activities:		
Repayment of long-term debt	(1,839,768)	(2,619,908)
repayment of long-term dest	(1,055,700)	(2,019,900)
Investing activities:		
Purchase of portfolio investments	 (10,268,643)	(31,124,461)
Increase (decrease) in cash	3,320,293	(6,190,079)
Cash, beginning of year	34,285,346	40,475,425
Cash, end of year	\$ 37,605,639	\$ 34,285,346

See accompanying notes to consolidated financial statements.

Notes to Consolidated Financial Statements

Year ended December 31, 2022

The Corporation of the Town of Whitchurch-Stouffville (the "Town") is a lower-tier municipality located in the Regional Municipality of York, Province of Ontario, Canada. It conducts its operations guided by the provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislations.

#### 1. Significant accounting policies:

The consolidated financial statements of the Town are the responsibility of management. They are prepared in accordance with Canadian generally accepted accounting principles established by the Public Sector Accounting Board of the Chartered Professional Accountants of Canada.

#### (a) Reporting entity:

These consolidated financial statements reflect the assets, liabilities, revenue and expenses of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the Town and which are owned or controlled by the Town. These Boards include:

#### Whitchurch-Stouffville Public Library

All inter-entity transactions and balances have been eliminated on consolidation.

#### (b) Non-consolidated entities:

#### (i) Accounting for Region and School Board transactions:

The taxation, other revenues, expenses, assets and liabilities with respect to the operations of the Region and the schools board are not reflected in these consolidated financial statements.

#### (ii) Trust funds:

Trust funds and their related operations administered by the Town are not included in these consolidated financial statements.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

#### (c) Basis of accounting:

Revenue and expenses are reported on the accrual basis of accounting. The accrual basis of accounting recognizes revenue as it becomes available and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and the creation of a legal obligation to pay.

#### (d) Government transfers:

Government transfers are recognized in the consolidated financial statements when the transfer is authorized, and any eligibility criteria have been met, except to the extent that the transfer stipulations give rise to an obligation that meets the definition of a liability. Transfers are recognized as deferred revenue when transfer stipulations give rise to a liability. Transfer revenue is recognized in the consolidated statement of operations and accumulated surplus as the stipulation liabilities are settled.

#### (e) Deferred revenue - obligatory reserve funds:

Funds received for specific purposes which are externally restricted by legislation, regulation or agreement and are not available for general municipal purposes are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations and accumulated surplus in the year in which it is used for the specified purpose.

#### (f) Deferred revenue - general:

Funds received from residents and contractors in security for the completion of specified development projects are accounted for as deferred revenue on the consolidated statement of financial position. The revenue is recognized in the consolidated statement of operations and accumulated surplus in the year it is used for the specified purpose.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

#### (g) Investment income:

Investment income earned is reported as revenue in the year earned. Investment income earned on obligatory reserves, such as development charges and parkland allowances, is added to the associated funds and forms part of the respective deferred revenue.

#### (h) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

#### (i) Tangible capital assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value of the tangible capital assets, excluding land, are amortized on a straight-line basis over their estimated useful lives as follows:

	Useful life - years
Land improvements Facilities Vehicles Machinery and equipment Transportation infrastructure Environmental infrastructure	15 - 30 10 - 40 7 - 17 3 - 30 15 - 50 20 - 80

Tangible capital assets under construction are recorded at cost and are not amortized until the asset is available for productive use. No amortization is charged in the year of acquisition.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt with a corresponding amount recorded as revenue. Tangible capital assets conveyed from developers are recorded at the estimated engineering value at the time of registration.

#### (i) Use of estimates:

The preparation of consolidated financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenue and expenses during the reporting year. The principal estimates used in the preparation of these consolidated financial statements are employee benefits payable, estimated useful life of tangible capital assets, valuation of tangible capital assets, and property taxation. Actual results could differ from those estimates.

#### (k) Cash:

Cash is comprised of cash on hand and cash held in financial institutions.

#### (I) Property held for resale:

Property held for resale is valued at the lower of cost and net realizable value.

#### (m) Inventory of supplies:

Inventory of supplies are priced at average cost on a first-in, first-out basis.

#### (n) Portfolio investments:

Portfolio investments are comprised of amounts invested in high interest savings accounts, guaranteed investment certificates, corporate bonds, equity funds and money market funds. Portfolio investments are valued at cost. Portfolio investments are written down where there has been a loss in value that is other than a temporary decline.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

- (o) Revenue recognition:
  - (i) User fees:

User fees and other revenue are recognized when performance has been met, and collectability is reasonably assured.

(ii) Developer contributions:

Developer contributions and fees for services are recognized over the period of service or when required expenses occur if applicable.

(iii) Taxation and related revenue:

Property tax billings are prepared by the Town based on assessment rolls issued by the Municipal Property Assessment Corporation. Tax rates are established by the Town Council, incorporating amounts to be raised for local services and amounts the Town is required to collect on behalf of the Province of Ontario and the Region of York in respect of education taxes and regional services respectively. The legislation limits increase in property tax bills to a maximum of 10% annually for commercial, industrial and multi-residential classes of property until the affected properties are taxed at a level equivalent to the tax otherwise calculated based on their current assessed value. A normal part of the assessment process is the issue of supplementary rolls which provide updated information with respect to changes in property assessment. Once a supplementary assessment roll is received, the Town determines the taxes applicable and renders supplementary tax billings. In accordance with PS 3510 - Tax Revenue, taxation revenue is estimated and recorded when the taxable event has occurred. For property taxes, the taxable event is the year for which the tax is levied. As taxes recorded are initially based on management's best estimate of the taxes that will be received, it is possible that changes in future conditions, such as reassessments due to audits, appeals and court decisions, could result in a change in the amount of tax Taxes receivable are recognized net of an allowance for revenue recognized. anticipated uncollectable amounts. The Town is entitled to collect interest and penalties on overdue taxes. This revenue is recorded in the year the interest and penalties are earned.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

- (p) Employee future benefits:
  - (i) Non-pension post retirement benefits:

The Town provides certain employee benefits which will require funding in future periods. These benefits include sick leave, benefits under the Workplace Safety and Insurance Board Act, and life insurance, extended health and dental benefits for early retirees. The Town accrues its obligations under employee benefit plans as the employees render the services necessary to earn employee future benefits. The Town has adopted the following valuation methods and assumptions:

#### (a) Actuarial cost method:

The costs of sick leave, benefits under the Workplace Safety and Insurance Board Act and life insurance, extended health and dental benefits are actuarially determined using management's best estimate of salary escalation, accumulated sick days at retirement, insurance and health care cost trends, long term inflation rates and discount rates.

For self-insured retirement and other employee future benefits that vest or accumulate over the periods of service provided by employees, such as retirement gratuities, compensated absences and health, dental and life insurance benefits for retirees, the accrued benefit obligations are actuarially determined using the projected benefits method prorated on service, as defined in PS 3250 and PS 3255. The objective under this method is to expense each member's benefit under the plan taking into consideration projections of benefit costs to and during retirement. Under this method, the benefit costs are recognized over the expected average service life of the employee group and an equal portion of total estimated future benefit is attributed to each year of service.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

Any actuarial gains and losses related to the past service of employees are amortized on a linear basis over the expected average remaining service life of the employee group, with amortization commencing in the period following the determination of the gain or loss. Obligations are attributed to the period beginning on the member's date of hire and ending on the expected date of termination, death or retirement, depending on the benefit value. The Town's fiscal year-end is December 31 and the measurement date of the Town's obligation is as such.

#### (b) Workplace Safety and Insurance ("WSIB") obligations:

For those self-insured benefit obligations that arise from specific events that occur from time to time, such as obligations for workers' compensation and life insurance and health care benefits for those on disability leave, the obligations are actuarially determined, and the cost is recognized immediately in the period the events occur. Any actuarial gains and losses that are related to these benefits are recognized immediately in the year they arise.

#### (c) Funding policy:

The non-pension post-retirement benefits are funded on a pay-as-you-go basis. The Town funds on a cash basis as the benefits are paid. No assets have been formally segregated and restricted to provide the non-pension retirement benefits.

#### (ii) Pension plans:

The Town is an employer member of the Ontario Municipal Employees Retirement System ("OMERS"), which is a multi-employer, defined benefit pension plan. The Board of Trustees, representing plan members and employers, are responsible for overseeing the management of the pension plan, including investment of assets and administration of the benefits. The Town has adopted defined contribution plan accounting principles for this Plan because insufficient information is available to apply defined benefit plan accounting principles. As such, no pension liability is included in the Town's consolidated financial statements and contributions are recognized as an expense in the year to which they relate.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

#### (q) Budget figures:

The Town budgets for the following items on the consolidated statement of operations and accumulated surplus: interest earned on reserves and amortization expense.

The Town completes separate budget reviews for its operating and capital project budgets each year. Both budgets are reflected in the consolidated statement of operations and accumulated surplus.

The operating budget is based on projected operating expenses to be incurred during the current year. Budgets established for capital projects are set on a project-oriented basis, the costs of which may be carried out over one or more fiscal years.

#### (r) Related parties disclosure:

A related party exists when one party has the ability to exercise control or shared control over the other. Related parties include key management personnel, their close family members and the entities they control or have shared control over. Related party transactions are disclosed if they occurred at a value different from that which would have been arrived at if parties were unrelated and the transaction has material effect on the consolidated financial statements. As at December 31, 2022, there are no such related party transactions to disclose.

#### (s) Future accounting pronouncements:

The standards noted below were not in effect for the year ended December 31, 2022, therefore, have not been applied in preparing these consolidated financial statements. Management is assessing the impact of these standards on future statements.

Standards applicable for the Town for the fiscal year beginning on January 1, 2023:

(i) PS 3450 - Financial Instruments establishes standards on how to account for and report types of financial instruments including derivatives.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 1. Significant accounting policies (continued):

- (ii) PS 2601 Foreign Currency Translation, which replaces PS 2600, establishes standards on how to account for and report transactions that are denominated in a foreign currency in government financial statements.
- (iii) PS 1201 Financial Statement Presentation, which replaces PS 1200, establishes general reporting principles and standards for the disclosure of information in government financial statements. The standard introduces the statement of remeasurement gains and losses, which reports changes in the values of financial assets and financial liabilities arising from their remeasurement at current exchange rates and/or fair value.
- (iv) PS 3041 Portfolio Investments, which replaces PS 3040, establishes standards on how to account for and report portfolio investments in government financial statements.
- (v) PS 3280 Asset Retirement Obligations establishes standards on how to account for and report a liability for asset retirement obligations.

Standards applicable for the Town for the fiscal year beginning on January 1, 2024:

PS 3400 Revenue establishes standards on how to account for and report on revenue, specifically differentiating between revenue arising from transactions that include performance obligations, referred to as exchange transactions, and transactions that do not have performance obligations, referred to as non-exchange transactions.

#### 2. Cash:

Cash is comprised of:

	2022	2021
Cash on hand Cash held in banks	\$ 13,575 37,592,064	\$ 13,075 34,272,271
	\$ 37,605,639	\$ 34,285,346

The Town's bank accounts are held at one chartered bank. The bank accounts earn interest at a variable rate calculated on the daily balance.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 3. Portfolio investments:

Portfolio investments are comprised of:

	2022	2021
Bond fund Equity fund Money market fund High interest savings Guaranteed interest certificates	\$ 18,145,557 5,083,438 63,014 23,433,568 37,361,898	17,848,240 4,820,898 62,050 22,990,410 28,097,234
	\$ 84,087,475	\$ 73,818,832

Balances held in guaranteed investment certificates have maturity dates from 2023 to 2026 (2021 - 2022 to 2026) and interest rates from 0.70% to 5.05% (2021 - 0.53% to 2.41%). The market value of the portfolio investments at December 31, 2022 was \$85,032,035 (2021 - \$77,080,543).

#### 4. Deferred revenue - obligatory reserve funds:

The balances in the obligatory reserve funds of the Town are summarized below:

	2022	2021
Obligatory Reserve Funds: Development Charges Act Canada Community Building Fund Planning Act	\$ 28,022,263 10,052,804 6,837,937	\$ 23,708,365 8,587,578 6,701,070
	\$ 44,913,004	\$ 38,997,013

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 4. Deferred revenue - obligatory reserve funds (continued):

		2022 Opening	C	Contributions and interest	 Revenue recognized	2022 Closing
Development Charges Planning Act		23,708,365 6,701,070	\$	7,824,127 1,640,456	\$ 3,510,229 1,503,589	\$ 28,022,263 6,837,937
Developer contributions	3	30,409,435		9,464,583	5,013,818	34,860,200
Canada Community Building Fund		8,587,578		1,918,049	452,823	10,052,804
	\$ 3	88,997,013	\$	11,382,632	\$ 5,466,641	\$ 44,913,004

There is provincial and municipal legislation which restricts how these funds may be used. Cash needed to fund these obligatory reserve funds is \$44,913,004 (2021 - \$38,997,013). Actual cash and portfolio investments on hand was \$121,693,114 (2021 - \$108,104,178).

#### 5. Employee benefits payable:

The Town provides certain employee benefits which will require funding in future periods.

Employee benefits payable:

	2022	2021
Post-retirement benefits WSIB benefits Accrued salary, benefits and severance payable Accrued vacation and overtime payable	\$ 646,349 1,054,760 1,864,216 526,056	\$ 451,529 628,058 1,307,514 433,249
	\$ 4,091,381	\$ 2,820,350

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 5. Employee benefits payable (continued):

		2022		2021
Retirement health care benefits:				
Accrued benefit obligation - opening balance	\$	730.584	\$	687,813
Add current period benefit expense	Ψ	53,515	Ψ	50,568
Add darrent period benefit expense		784,099		738,381
Increase due to plan amendment (a)		100,127		730,301
Interest accrued		27,984		26,105
Benefit payments		(22,181)		(33,902)
Benefit payments		890,029		730,584
Actuarial gain		124,055		730,364
Actuariai gain		124,033		
Accrued benefit obligation - closing balance		765,974		730,584
Unamortized actuarial loss		(119,625)		(279,055)
Post-retirement benefits - accrued obligation	\$	646,349	\$	451,529
		2022		2021
Current year benefit cost	\$	53,515	\$	50,568
Prior period cost of plan amended incurred				
during the year		100,127		_
Interest accrued on benefit obligation		27,984		26,105
Employee benefit expense	\$	181,626	\$	76,673

The amortization of actuarial gains and losses for the year was \$35,375 (2021 - \$35,375).

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 5. Employee benefits payable (continued):

Workplace Safety and Insurance Board:

	 2022	2021
WSIB obligation - opening balance Current period benefit expense Interest accrued Increase due to plan amendment (c) Expected benefit payments	\$ 1,100,115 204,321 31,318 250,653 (126,861)	\$ 993,473 198,815 28,396 — (120,569)
WSIB obligation, closing balance	1,459,546	1,100,115
Unamortized actuarial loss	(404,786)	(472,057)
WSIB benefits, accrued obligation	\$ 1,054,760	\$ 628,058
Current year benefit cost	\$ 204,321	\$ 198,815
Plan amendment incurred during the year	250,653	_
Amortization of gains	67,271	67,271
Interest	31,318	28,396
WSIB expenditures	\$ 553,563	\$ 294,482

Post retirement benefits:

#### (a) Retirement health care benefits:

The Town provides health care benefits to certain employee groups after retirement until the members reach 65 years of age. This was amended in 2022 to include additional benefits for certain employee groups. The benefit costs and liabilities related to this plan are based on an actuarial valuation prepared by an independent firm. The date of the last actuarial valuation was as of December 31, 2022.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 5. Employee benefits payable (continued):

#### (b) Severance:

In 2021, Council approved By-law 2021-081-EM regarding Councils' retirement allowance, repealing By-law 2002-91-EM and 2003-42-EM. According to the By-law, the amount of retirement allowance payable to all Members of Council is one-month salary per year of continuous service to a maximum payment of 12 months should they not be re-elected. Management estimates future severance, based on service and salary, and reserves are set aside for this purpose.

#### (c) WSIB:

The Town is a Schedule 2 employer under the Workplace Safety and Insurance Act and, as such, assumes responsibility for financing its workplace safety insurance costs. The accrued obligation represents the actuarial valuation for claims to be insured based on the history of claims with Town employees. The benefit costs and liabilities recorded are based on an actuarial valuation prepared by an independent firm. The date of the last actuarial valuation was December 31, 2020, updated to December 31, 2022, due to change in employee circumstances.

The accrued benefit obligations for the Town's employee future benefit plans as at December 31, 2022 are based on actuarial valuations for account purposes as at December 31, 2022. The actuarial valuations were based on assumptions about future events. The economic assumptions used in these valuations are the actuary's best estimate of expected rates of:

	2022	2021
Inflation Wage and salary increase Discount on accrued benefit obligations Health care costs escalation Dental costs escalation	1.75% 2.75% 3.75% 3.75% to 6.42% 3.75%	1.75% 2.75% 3.75% 3.75% to 6.42% 3.75%

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 6. Pension agreement:

OMERS provides pension services to more than 559,000 active, deferred, and retired members and approximately 1,000 employers. Each year an independent actuary determines the funding status of OMERS Primary Pension Plan (the "Plan") by comparing the actuarial value of invested assets to the estimated present value of all pension benefits that members have earned to date. The most recent actuarial valuation of the Plan was conducted as at December 31, 2022. The results of this valuation disclosed total actuarial liabilities of \$130,306,000,000 in respect of benefits accrued for service with actuarial assets at that date of \$123,628,000,000 indicating an actuarial deficit of \$6,678,000,000. Because OMERS is a multi-employer plan, any pension plan surpluses or deficits are a joint responsibility of Ontario municipal organizations and their employees. As a result, the municipality does not recognize any share of the OMERS pension surplus or deficit. Contributions made and expensed by the Town for OMERS for 2022 were \$2,468,473 (2021 - \$2,232,011).

#### 7. Long-term liabilities:

The balance of the long-term liabilities reported on the consolidated statement of financial position consists of the following:

Debenture held by	Interest rate	Maturity date	2022	2021
Regional Municipality of York Regional Municipality of York	4.89% 4.89% 4.45% 4.45% 3.90% 3.21% 2.63% 3.34% 3.31%	March 1, 2035 March 1, 2035 July 4, 2036 July 4, 2036 December 1, 2051 December 4, 2023 December 1, 2025 May 1, 2038 July 16, 2038	\$ 7,499,950 1,163,785 1,999,273 4,343,248 4,350,000 286,167 968,408 3,728,141 2,393,658	\$ 7,926,515 1,229,977 2,100,332 4,562,790 4,500,000 563,365 1,274,705 3,909,166 2,505,548
			\$ 26,732,630	\$ 28,572,398

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 7. Long-term liabilities (continued):

Principal repayments for each of the next five years and thereafter are as follows:

2023	\$ 1,905,492
2024	1,678,481
2025	1,740,144
2026	1,464,382
2027	1,522,393
Thereafter	18,421,738
	\$ 26,732,630

The gross interest expense relating to the above long-term debt was \$1,167,300 (2021 - \$1,258,558). Repayment for all liabilities is semi-annual and consists of principal and interest.

The long-term liabilities reported above, issued in the name of the Town, have been approved by Municipal by-law. The annual principal and interest repayments required to serve these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs and Housing.

The Town has available an operating line of credit of \$4,000,000 to fund its cash flow operations. The interest rate on the loan is at the bank's prime interest rate minus 0.75%. At December 31, 2022, nil (2021 - nil) was drawn on this operating line of credit.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 8. Accumulated surplus:

Accumulated surplus is comprised of the following:

		2022		2021
Surplus:				
Reserves and reserve funds (see below) Invested in tangible capital assets General - fund Library & Latcham Art Gallery - fund Business improvement area Less:	\$	57,812,322 320,845,425 1,642,303 11,585 2,696	\$	50,290,784 321,753,251 1,597,575 11,585 2,696
Amount financed by long-term debt Interest on long-term debt Post employment/severance and		(26,732,630) (353,246)		(28,572,398) (372,807)
WSIB obligation		(1,701,109)		(1,079,587)
Accumulated surplus	\$	351,527,346	\$	343,631,099
Reserves and reserve funds set aside for specific purposes:	•	00 000 040	Φ.	40 004 407
Financial stability and flexibility reserves Capital reserves Specific purpose reserves	\$	20,028,016 36,301,390 1,482,916	\$	19,001,197 29,844,642 1,444,945
Total reserves and reserve funds	\$	57,812,322	\$	50,290,784

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 9. Tangible capital assets:

	Balance, December 31,		Dianocala/	Balance,
	2021	Additions	Disposals/ transfers	December 31, 2022
Cont		/ taditions	transition of	2022
Cost				
Land	\$ 48,253,605	\$ 2,675,034	\$ -	\$ 50,928,639
Land improvements	25,737,186	1,069,280	(5,739)	26,800,727
Facilities	103,001,020	873,195	(54,696)	103,819,519
Vehicles	10,627,827	1,312,367	(184,976)	11,755,218
Machinery and equipment	14,236,186	815,183	(805,465)	14,245,904
Transportation infrastructure	143,180,162	2,800,838	(84,252)	145,896,748
Environmental infrastructure	127,803,376	766,021	(44,849)	128,524,548
	472,839,362	10,311,918	(1,179,977)	481,971,303
Assets under construction	5,750,826	3,305,595	(757,900)	8,298,521
	\$ 478,590,188	\$ 13,617,513	\$ (1,937,877)	\$ 490,269,824
Accumulated amortization				
Land improvements	\$ 11,405,373	\$ 1,019,708	\$ (1,377)	\$ 12,423,704
Facilities	45,504,210	3,701,476	(37,215)	49,168,471
Vehicles	5,885,527	723,221	(172,724)	6,436,024
Machinery and equipment	7,194,146	1,443,456	(793,413)	7,844,189
Transportation infrastructure	62,084,832	4,538,077	(84,252)	66,538,657
Environmental infrastructure	24,762,849	2,266,905	(16,400)	27,013,354
	\$ 156,836,937	\$ 13,692,843	\$ (1,105,381)	\$ 169,424,399
Net book value				
Land				\$ 50,928,639
Land improvements				14,377,023
Facilities				54,651,048
Vehicles				5,319,194
Machinery and equipment				6,401,715
Transportation infrastructure				79,358,091
Environmental infrastructure				101,511,194
				312,546,904
Assets under construction				8,298,521
				\$ 320,845,425

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 9. Tangible capital assets (continued):

	Balance, December 31,		Disposals/	Balance, December 31,
	2020	Additions	 transfers	2021
Cost				
Land	\$ 46,614,105	\$ 1,639,500	\$ -	\$ 48,253,605
Land improvements	25,351,222	385,964	_	25,737,186
Facilities	102,623,137	419,251	(41,368)	103,001,020
Vehicles	10,513,858	801,055	(687,086)	10,627,827
Machinery and equipment	14,226,122	796,002	(785,938)	14,236,186
Transportation infrastructure	139,984,429	3,281,500	(85,767)	143,180,162
Environmental infrastructure	124,446,064	3,397,752	 (40,440)	 127,803,376
	463,758,937	10,721,024	(1,640,599)	472,839,362
Assets under construction	4,541,838	1,470,074	(261,086)	5,750,826
	\$ 468,300,775	\$ 12,191,098	\$ (1,901,685)	\$ 478,590,188
Accumulated amortization				
Land improvements	\$ 10,382,646	\$ 1,022,727	\$ 	\$ 11,405,373
Facilities	41,844,685	3,700,893	(41,368)	45,504,210
Vehicles	5,864,912	696,406	(675,791)	5,885,527
Machinery and equipment	6,474,517	1,505,567	(785,938)	7,194,146
Transportation infrastructure	57,762,820	4,407,779	(85,767)	62,084,832
Environmental infrastructure	22,522,737	2,255,618	(15,506)	24,762,849
	\$ 144,852,317	\$ 13,588,990	\$ (1,604,370)	\$ 156,836,937
Net book value				
Land				\$ 48,253,605
Land improvements				14,331,813
Facilities				57,496,810
Vehicles				4,742,300
Machinery and equipment				7,042,040
Transportation infrastructure				81,095,330
Environmental infrastructure				103,040,527
				316,002,425
Assets under construction				5,750,826
		 		\$ 321,753,251

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 9. Tangible capital assets (continued):

#### (a) Assets under construction:

Assets under construction and other capital work in progress having a value of \$8,298,521 (2021 - \$5,750,826) have not been amortized. Amortization of these assets will commence when the asset is put into service.

#### (b) Contributed tangible capital assets:

Contributed capital assets have been recognized at fair market value at the date of contribution. The value of contributed assets received during the year is \$2,441,005 (2021 - \$6,093,968).

#### 10. Property taxation:

	2022	2021
Municipal, regional and school property taxes Payments in lieu of property taxes and business taxes	\$ 117,150,281 714,920	\$ 112,897,033 702,307
Balance, end of year	117,865,201	113,599,340
Payments to Province of Ontario - school tax Payments to Region of York - regional tax	(29,928,439) (49,814,124)	(29,317,465) (47,130,436)
Net property taxes and payments in lieu available for municipal purposes	\$ 38,122,638	\$ 37,151,439

#### 11. Public liability insurance:

The Town has undertaken a portion of the risk for public liability, as a means of achieving cost effective risk management. As a result, the Town is self-insured for public liability claims up to \$10,000 for any individual claim or for any number of claims arising out of a single occurrence. Outside insurance coverage is in place for claims in excess of \$10,000 to a maximum of \$5,000,000 per claim occurrence.

Claim expenses for the year in the amount of \$20,016 (2021 - \$45,951) are reported as expenses in the consolidated statement of operations and accumulated surplus.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 12. Commitments and contingencies:

In the ordinary course of business, various claims and lawsuits are brought against the Town. After reviewing the merits of these actions and claims with counsel and insurers, it is management's opinion that any uninsured liability arising from these claims cannot be reasonably estimated. Accordingly, no provision has been made in the accounts for these claims. Any liability as a result of these claims will be recognized at the time the amount is known or can be reasonably estimated.

The Town has commitments based on agreements that are renewed on an annual basis and as such the remaining amounts committed as at year-end are not significant.

#### 13. Budget:

The Budget adopted on November 30, 2021, by the Town for 2022 was not prepared on a basis consistent with that used to report actual results (Canadian Public Sector Accounting Standards). The budget was prepared on a modified accrual basis while Canadian public sector accounting standards now require a full accrual basis. The budget figures anticipated the use of surpluses accumulated in previous years to offset current year expenditures in excess of current year revenue such that the net budget was nil. In addition, there were no transactions related to tangible capital assets expensed within the budget, including amortization, with the exception of operating contributions to reserves required to fund the capital budget. As a result, the budget figures presented in the consolidated statements of operations and accumulated surplus and changes in net financial assets represent the budget adopted by the Town for 2022 with adjustments as follows:

Budgeted (deficit) surplus for the year, as approved Add:	\$ _
Principal repayments	1,839,768
Budgeted transfers to reserves	15,769,300
Less:	4,402,940
Budgeted transfers from reserves Amortization	13,692,843
Budgeted deficit for the year, per consolidated	(100 715)
statement of operations and accumulated surplus	\$ (486,715)

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 14. Trust funds:

The trust funds administered by the Town amounting to \$1,229,900 (2021 - \$1,195,279) have not been included in the consolidated statement of financial position nor have their operations been included in the consolidated statement of operations and accumulated surplus.

#### 15. Comparative information:

The comparative information presented is for the year ended December 31, 2021. Certain of the 2021 comparative information has been reclassified to conform with the consolidated financial statement presentation adopted in 2022.

#### 16. Segmented information:

The Town provides a range of services to its citizens. For management reporting and stewardship purposes, the Town's operations are organized and reported by the services they supply.

Town services are provided by departments and their activities are reported. The following departments have been separately disclosed in the segmented information. The nature of the segment and the activities they encompass are as follows:

#### (a) General government:

General government encompasses the administrative departments and activities, including Council, office of the Chief Administrative Officer, Clerk's office, By-law and Treasury. The cemetery is included in this segment as well.

#### (b) Protection:

Protection is comprised of fire and emergency services. This department is responsible for maintaining and enhancing public safety through emergency management planning, prevention and public education programs, enforcement and emergency response services.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 16. Segmented information (continued):

#### (c) Transportation:

The Public Works department is responsible for maintaining the Town's infrastructure. This includes the safety and maintenance of the Town's paved roads, sidewalks, streetlights, trees, traffic control devices, waste/recycling collection and the school crossing guard program.

#### (d) Environment:

This segment consists of water and wastewater services. Its responsibilities include the provision of drinking water and the collection and treatment of wastewater. Credit balances represent reclassifications from expenses to tangible capital assets.

#### (e) Recreation:

The Recreation department is responsible for the planning, administration, operation and maintenance of municipal parks and facilities. Recreation and leisure services are provided through fitness and aquatic programs as well as parks, playgrounds, open spaces and trail systems.

#### (f) Planning:

The Planning and Building Services department administers and oversees key aspects of the land use and development approval process in the Town.

#### (g) Culture:

This segment supports arts and culture and promotes and preserves the community's heritage through museum services.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

#### 16. Segmented information (continued):

#### (h) Library:

The Library serves the members of the public in their leisure, informational, cultural and visual arts quests.

For each reported segment, revenue and expenses represent both amounts that are directly attributable to the segment and the amounts that are allocated on a reasonable basis. Taxation revenue is allocated to the general government as there is no appropriate basis of allocation to other segments.

Other Funds column represents elimination of inter company taxation transaction.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in note 1.

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

# 16. Segmented information (continued):

Consolidated schedule of segment disclosure:

	d	All segments	Gene	General government		Protection	Tr	Transportation		Environment
	2022	2021	2022	2021	2022	2021	2022	2021	2022	2021
D avenue.										
ation	\$ 37,790,070	\$ 36,811,190	\$ 37,790,070	\$ 36,811,190	I <del>У</del>	l ↔	l ₩	I ⇔	l ₩	I ₩
Taxation from other										1
governments	332,568	340,249	263,334	267,482	1	1	1	1	1 00	1
User fees licences and fines	36.776,015	30,356,442	4,751,539	3,337,421	654,789	607,111	753,373	681,620	18,833,738	17,585,119
Government grants	3,768,150	4,570,285	1,848,563	2,781,943	2,100	21,035	486,824	1,232,102	066,390	68,788
Investment income	1,321,643	646,279	1,295,593	638,373	1	1	ı	Ĺ	ı	1
Penalties and interest on taxes	2.178.231	1,971,345	2,178,231	1,971,345	1	1	1	I	1	1
Developer contributions	5.013,818	4,008,300	2,894,575	1,037,894	74,673	74,704	577,615	1,097,476	1	1
Contributed tangible capital assets		6 093 968	1,728,500	1,639,500	1	1	267,202	1,738,003	435,331	2,686,545
Donations and other		899,609	86,937	475,279	1	ı	22,956	30,786	131,725	110,555
	90,409,239	85,697,667	52,837,342	48,960,427	731,562	702,850	2,107,970	4,779,987	19,467,184	20,451,007
Expenses:							000	0 472 550	1 504 423	1 561 107
Salaries and wages	34,886,128	28,967,000	8,860,601	7,060,585	7,577,191	9//'06/'9	2,978,733	2,473,558	1,394,443	1,00,1
Materials, supplies and	1	130 037 44	207 272 7	2 568 603	700 099	548 747	3 529 956	2.493.103	1,803,962	1,346,894
services	15,732,130	11,709,003	2,070,700	420,000	269,258	299 339	3 487 811	3.247.143	24.742	200,153
Contracted services	0,420,100	0,720,000	11,	444 004	700,007	76.650	182 148	153 546	(88 224)	(132,737)
Rent and financial expenses	1,186,43/	1,126,916	998,76	155,111	10,007	0000	(4,000)	0,'0	11 581 028	11 037 044
Transfers to other entities	11,570,308	10,992,445	(6,120)	(000'9)	(1,400)	1	(4,000)	1 70 00 00 00 00 00 00 00 00 00 00 00 00	0.001,920	0,00,0
Amortization	13,692,843	13,588,990	1,063,229	1,113,483	653,363	647,216	5,179,789	5,036,611	2,334,116	2,319,423
	82,512,992	71,670,424	13,566,546	11,277,516	9,238,796	8,362,737	15,354,437	13,403,961	17,250,947	16,331,974
Net surplus (deficit) \$	7,896,247	\$ 14,027,243	\$ 39,270,796	\$ 37,682,911	\$ (8,507,234)	\$ (7,659,887)	\$ (13,246,467)	\$ (8,623,974)	\$ 2,216,237	\$ 4,119,033

Notes to Consolidated Financial Statements (continued)

Year ended December 31, 2022

# 16. Segmented information (continued):

		Recreation			Planning		Culture		Library	ary		Other funds
	2022	2021		2022	2021	2022	2021	2022		2021	2022	2021
Revenue												
Taxation \$	1	69	€	ı	69	69	69	\$ 2.732.260	8 09	2.356.075	\$ (2.732.260)	\$ (2.356.075)
Taxation from other											, , , , , , , , , , , , , , , , , , , ,	(
governments	Ī	1		69,234	72,767	1	ı		ī	1	I	1
User fees, licences and fines	4,011,004	1,898,688	7	7,349,426	6,078,494	269,180	115,084	152,966	36	52,905	1	1
Government grants	955,400	191,075		68,414	2,993	91,262	97,298	249,197	76	175,051	1	1
Investment income	Ī	I		1	1	5,539	6,253	20,511	=	1,653	1	1
Penalties and interest on taxes	Ī	1		1	1	1	1		1	1	ı	I
Developer contributions	1,261,023	1,595,180		1	]	1	1	205,932	32	203,046	1	1
Contributed tangible capital assets	9,972	29,920		1	1	1	1		1	1	1	1
Donations and other	35,750	26,169		194,247	154,433	246,024	65,785	70,100	00	36,602	1	1
	6,273,149	3,741,032		7,681,321	6,308,687	612,005	284,420	3,430,966	36	2,825,332	(2,732,260)	(2,356,075)
Expenses:												
Salaries and wages Materials, supplies and	7,305,805	5,544,418	(*)	3,850,941	3,218,615	977,944	965,975	1,740,490	06	1,351,876	1	1
services	4,027,040	3.064.044	_	1,777,864	1,071,536	749,880	342.176	516.734	34	333,962	I	1
Contracted services	39,808	321,626		79,177	88,777	44,831	19,490	565,346	16	619,966	I	I
Rent and financial expenses	945,171	911,835		ı	1	1,512	1,105	17,477	77	5,177	1	I
Transfers to other entities	2,629,730	2,287,075		40,950	1	61,480	30,401		1	1	(2.732,260)	(2,356,075)
Amortization	4,121,156	4,123,302		13,366	13,366	1	1	327,824	74	335,589	1	` 1
	19,068,710	16,252,300	5	5,762,298	4,392,294	1,835,647	1,359,147	3,167,871	7.1	2,646,570	(2,732,260)	(2,356,075)
Net surplus (deficit)	\$ (12 795 561)	\$ (12.511.268)	69	1 919 023	\$ 1916393	\$ (1223 642)	\$ (1074727)	\$ 263 095	\$5	178 762	υ. •	64